

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF NEW YORK

BARBARA NITKE and
THE NATIONAL COALITION FOR SEXUAL
FREEDOM,

Plaintiffs,

-v-

ALBERTO R. GONZALES, ATTORNEY
GENERAL OF THE UNITED STATES OF
AMERICA and THE UNITED STATES OF
AMERICA,

Defendants.

01 Civ. 11476 (RMB)

FINDINGS OF FACT
AND
CONCLUSIONS OF LAW

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States Attorney (David N. Kelley, United
States Attorney for the Southern District
of New York, Andrew W. Schilling, and Beth
Goldman, Assistant United States Attorneys,
of counsel), New York, NY, for defendants.

BEFORE: ROBERT D. SACK, Circuit Judge,* RICHARD M. BERMAN and
GERARD E. LYNCH, District Judges.

PER CURIAM:

Plaintiffs Barbara Nitke and the National Coalition for
Sexual Freedom¹ challenge the constitutionality of the

* Of the United States Court of Appeals for the Second
Circuit.

¹ In our previous opinion and order, we dismissed the
complaints of plaintiffs Nitke and the National Coalition for
Sexual Freedom Foundation (an entity different from plaintiff the

1 Communications Decency Act of 1996 (CDA), enacted as title V of
 2 the Telecommunications Act of 1996, Pub. L. No. 104-104, 110
 3 Stat. 133 (amending and codified at scattered sections of 47
 4 U.S.C.). The CDA's obscenity provisions make it a crime, inter
 5 alia, knowingly to transmit obscenity by means of the Internet to
 6 a minor. 47 U.S.C. § 223(a)(1)(B). The plaintiffs seek a) a
 7 declaratory judgment that the CDA is unconstitutional because it
 8 is substantially overbroad, and b) a permanent injunction against
 9 its enforcement. See Am. Compl. at 15.

10 The plaintiffs instituted this action in December 2001.
 11 It was referred to us as a three-judge panel pursuant to section
 12 561 of the CDA, 110 Stat. at 142 (codified at 47 U.S.C. § 223
 13 note). On October 27-28, 2004, after our decision on the
 14 defendants' motion to dismiss and the plaintiffs' motion for a
 15 preliminary injunction, Nitke v. Ashcroft, 253 F. Supp. 2d 587
 16 (S.D.N.Y. 2003) (Nitke I), and subsequent repleading and
 17 discovery, we held a bench trial on the plaintiffs' remaining
 18 claim challenging the CDA's alleged overbreadth. Pursuant to
 19 Federal Rule of Civil Procedure 52(a), we set forth our findings
 20 of fact and conclusions of law below.

21 **BACKGROUND**

22 **I. The Parties**

National Coalition for Sexual Freedom) for lack of standing, with
 leave to replead. Nitke v. Ashcroft, 253 F. Supp. 2d 587,
 596-99, 611 (S.D.N.Y. 2003). Nitke has repleaded; the Foundation
 did not and is therefore no longer a plaintiff.

1 Plaintiff Barbara Nitke is an art photographer whose
2 work focuses on sexually explicit subject matter. Nitke Decl.
3 ¶¶ 1, 3. Much of her work features couples engaging in
4 sodomasochistic sexual behavior. Id. ¶ 3. Many of her
5 photographs include explicit images of male and female genitalia,
6 oral, anal, and vaginal intercourse, and other sexual acts.
7 Pls.' Ex. 4. Nitke is on the faculty of the School of Visual
8 Arts and is President of the Camera Club of New York. Nitke
9 Decl. ¶ 1. Her work has been displayed in several galleries and
10 is in the permanent collection of at least one museum. Id. ¶ 2.
11 Nitke has created and maintains a Website that displays her
12 photographs, which, she asserts, are in furtherance of her
13 artistic goals. Id. ¶ 9.

14 Plaintiff the National Coalition for Sexual Freedom
15 (NCSF) is a not-for-profit organization formed for the purpose of
16 addressing perceived discrimination against individuals and
17 groups who engage in non-mainstream sexual practices, including
18 sodomasochism and polyamory. Wright Rev. Decl. ¶ 2. NCSF
19 members include both organizations and individuals. Id. Some of
20 these members maintain Websites that contain sexually explicit
21 content. Id. ¶ 3. NCSF provides a forum for members to share
22 concerns about the consequences of putting certain content on
23 their Websites. Id. NCSF also gathers and disseminates
24 information about conferences and meetings relating to the issue
25 of sodomasochism, receives requests for assistance regarding

1 media incidents, and has published organization guidelines for
2 members entitled "How to Protect Your Event." Id. ¶¶ 8-9.

3 Defendant Alberto Gonzales is the Attorney General of
4 the United States.² In that capacity, he is "head of the
5 Department of Justice and chief law enforcement officer of the
6 Federal Government." U.S. Dep't of Justice, "Office of the
7 Attorney General," at <http://www.usdoj.gov/ag/> (last visited
8 June 9, 2005).

9 II. The Internet

10 The Internet is a network of interconnected private and
11 public computers that are linked for communications and data-
12 sharing purposes. See 47 U.S.C. § 230(f)(1); see also Nitke I,
13 253 F. Supp. 2d at 593-94. Individuals may obtain access to the
14 Internet through computers that are connected to it directly or
15 through an Internet service provider. The World Wide Web is one
16 component of the Internet. The Web is formed from a network of
17 computers called "Web servers" that host pages of content
18 accessible via the Hypertext Transfer Protocol (HTTP). Nitke v.
19 Ashcroft, No. 01 Civ. 11476, slip. op. at 23 (S.D.N.Y. Sept. 16,
20 2004) (joint pre-trial order in the instant litigation).
21 Individuals may view information on the Web using "browser"
22 software, and may publish information to the Web by placing

² At the time the plaintiffs commenced this action, John Ashcroft was Attorney General of the United States and was named as a defendant. Pursuant to Rule 25(d) of the Federal Rules of Civil Procedure, Attorney General Gonzales was substituted for former Attorney General Ashcroft as a defendant.

1 information on a Web server, directly or through a Website host.
2 Id. Websites often provide links to other Websites. Id.
3 Individuals and other content providers may acquire with relative
4 ease the necessary server space to put up Websites or transmit
5 information in other ways. Many sites allow users to access all
6 Webpages that the site contains; other sites require that the
7 user enter specified information before he or she can gain access
8 to their contents. McCulloch Decl. ¶ 2; see also Reno v. ACLU,
9 521 U.S. 844, 849-53 (1997) (describing the Internet in the
10 course of addressing constitutionality of portion of the CDA);
11 ACLU v. Reno, 929 F. Supp. 824, 830-38 (E.D. Pa. 1996) (same),
12 aff'd, 521 U.S. 844, 849-53 (1997).

13 III. The CDA

14 The CDA prohibits "by means of a telecommunications
15 device knowingly . . . initiat[ing] the transmission of[] any
16 comment, request, suggestion, proposal, image, or other
17 communication which is obscene or child pornography, knowing that
18 the recipient of the communication is under 18 years of age,
19 regardless of whether the maker of such communication placed the
20 call or initiated the communication." 47 U.S.C. § 223(a)(1)(B).
21 "Given the size of the potential audience for most messages, in
22 the absence of a viable age verification process, the sender [of
23 any given communication] must be charged with knowing that one or
24 more minors will likely view it." Reno v. ACLU, 521 U.S. at 876.
25 Thus, the CDA prohibits (subject to affirmative defenses

1 discussed below) any transmission of obscenity (or child
2 pornography which is not at issue here) by means of the Internet.

3 As the parties do not dispute, the CDA incorporates the
4 definition of obscenity set forth in Miller v. California, 413
5 U.S. 15 (1973). See Nitke I, 253 F. Supp. 2d at 594. Under the
6 Miller test, a communication is obscene if, first, "the average
7 person, applying contemporary community standards would find that
8 the work, taken as a whole, appeals to the prurient interest;"
9 second, "the work depicts or describes, in a patently offensive
10 way, sexual conduct," when judged by contemporary community
11 standards; and third, "the work, taken as a whole, lacks serious
12 literary, artistic, political, or scientific value." Miller, 413
13 U.S. at 24 (citations and internal quotation marks omitted).

14 The first and second prongs of the Miller test are, by
15 their terms, determined in accordance with contemporary community
16 standards in the relevant locality. See id.; see also Nitke I,
17 253 F. Supp. 2d at 600-01. Thus, whether material appeals to the
18 prurient interest and is patently offensive are questions of fact
19 that depend on a particular community's standards. See Miller,
20 413 U.S. at 30; see also Nitke I, 253 F. Supp. 2d at 601. As a
21 result, material that is not legally obscene in one locality may
22 be legally obscene in another. See Miller, 413 U.S. at 32-33;
23 see also Nitke I, 253 F. Supp. 2d at 602. By contrast, the third
24 prong of the Miller test -- that the work not have serious
25 literary, artistic, political, or scientific value -- is based on

1 a national standard for such value that is established as a
2 matter of law. Reno v. ACLU, 521 U.S. at 873; see also Nitke I,
3 253 F. Supp. 2d at 600-01.

4 The CDA provides two affirmative defenses: that the
5 defendant "has taken, in good faith, reasonable, effective, and
6 appropriate actions under the circumstances to restrict or
7 prevent access by minors to a[n obscene] communication" or "has
8 restricted access to such communication by requiring use of a
9 verified credit card, debit account, adult access code, or adult
10 personal identification number." 47 U.S.C. § 223(e)(5).

11 DISCUSSION

12 As a foundation for our findings of fact and
13 conclusions of law, we rehearse here the basic legal principles
14 applicable to resolving this pre-enforcement challenge to the
15 CDA.

16 I. Standing to Challenge the CDA

17 The Government argues that the plaintiffs do not have
18 standing to challenge the CDA. Defs.' Post-Trial Proposed
19 Findings Fact & Conclusions Law (Defs.' PTPF) ¶ 50. Under
20 Article III of the United States Constitution, the jurisdiction
21 of the federal courts is limited to "adjudicating actual 'cases'
22 and 'controversies.'" Allen v. Wright, 468 U.S. 737, 750 (1984).
23 The doctrine of standing grew out of this fundamental rule. "In
24 essence the question of standing is whether the litigant is
25 entitled to have the court decide the merits of the dispute or of

1 particular issues." Id. at 750-51 (quoting Warth v. Seldin, 422
2 U.S. 490, 498 (1975)). To meet the constitutional requirements
3 for standing, "[a] plaintiff must allege personal injury fairly
4 traceable to the defendant's allegedly unlawful conduct and
5 likely to be redressed by the requested relief." Id. at 751.

6 "The party invoking federal jurisdiction bears the
7 burden of establishing these elements." Lujan v. Defenders of
8 Wildlife, 504 U.S. 555, 561 (1992). "Since they are not mere
9 pleading requirements but rather an indispensable part of the
10 plaintiff's case, each element must be supported in the same way
11 as any other matter on which the plaintiff bears the burden of
12 proof, i.e., with the manner and degree of evidence required at
13 the successive stages of the litigation." Id.

14 The injury required for standing to pursue a First
15 Amendment challenge may take the form of "constitutional
16 violations . . . aris[ing] from the deterrent, or 'chilling,'
17 effect of government regulations that fall short of a direct
18 prohibition against the exercise of First Amendment rights."
19 Laird v. Tatum, 408 U.S. 1, 11 (1972); accord Meese v. Keene, 481
20 U.S. 465, 472 (1987). For such injury to meet the requirement
21 that it be "distinct and palpable," Allen, 468 U.S. at 751, the
22 plaintiff must have suffered more than a "subjective 'chill,'" Laird,
23 408 U.S. at 13-14; see also Nitke I, 253 F. Supp. 2d at
24 596. The plaintiff must show that she is subject to a "specific
25 present objective harm or a threat of specific future harm."

1 Laird, 408 U.S. at 13-14; see also Nitke I, 253 F. Supp. 2d at
2 596. In a pre-enforcement challenge such as the one before us,
3 the plaintiff may do so by establishing that she has "an actual
4 and well-founded fear that the law will be enforced against" her.
5 Vt. Right to Life Comm. v. Sorrell, 221 F.3d 376, 382 (2d Cir.
6 2000) (quoting Virginia v. Am. Booksellers Ass'n, 484 U.S. 383,
7 393 (1988)).

8 To show that a fear is "actual," "a plaintiff must
9 proffer some objective evidence to substantiate his claim that
10 the challenged conduct has deterred him from engaging in
11 protected activity." Bordell v. Gen. Elec. Co., 922 F.2d 1057,
12 1061 (2d Cir. 1991); see also Nitke I, 253 F. Supp. 2d at 596.
13 And to show that a fear is "well-founded," the plaintiff must
14 show that it is reasonable. Vt. Right to Life, 221 F.3d at 383.
15 A fear that a statute will be enforced against a plaintiff is
16 reasonable if the plaintiff's interpretation of the statute to
17 reach his or her conduct is itself reasonable. See Am.
18 Booksellers Ass'n, 484 U.S. at 392 (concluding that plaintiffs
19 had standing to bring pre-enforcement First Amendment challenge
20 where they would suffer injury "if their interpretation of the
21 statute is correct"). Mere assurances by the government that it
22 does not seek to enforce the statute do not ipso facto make such
23 a fear unreasonable, because "there is nothing that prevents the
24 [government] from changing its mind" and the resulting

1 uncertainty is sufficient to establish the reasonableness of a
2 fear. Vt. Right to Life, 221 F.3d at 383.

3 In addition to showing that they have suffered injury
4 in fact, plaintiffs must also show that the injury is "fairly
5 traceable" to the conduct complained of, and "likely to be
6 redressed" by the relief sought. Allen, 468 U.S. at 750; see
7 also Nitke I, 253 F. Supp. 2d at 596. The "fairly traceable"
8 requirement is satisfied if there is a "causal connection between
9 the assertedly unlawful conduct and the alleged injury." Allen,
10 468 U.S. at 753 n.19. And the "redressability" requirement is
11 satisfied if there is a "causal connection between the alleged
12 injury and the judicial relief requested." Id.

13 The doctrine of associational standing provides a
14 limited exception to the requirement that a plaintiff "must
15 assert his own legal rights and interests." Bano v. Union
16 Carbide Corp., 361 F.3d 696, 715 (2d Cir. 2004). Under this
17 doctrine, "an association [may have] standing to maintain a suit
18 to redress its members' injuries, rather than an injury to
19 itself" if it can meet a three-prong test. Id. at 713. "Under
20 this test, the association has standing if '(a) its members would
21 otherwise have standing to sue in their own right; (b) the
22 interests it seeks to protect are germane to the organization's
23 purpose; and (c) neither the claim asserted nor the relief
24 requested requires the participation of individual members in the
25 lawsuit.'" Id. (quoting Hunt v. Wash. State Apple Adver. Comm'n,

1 432 U.S. 333, 343 (1977)); see also Nitke I, 253 F. Supp. 2d at
2 597.

3 II. Overbreadth

4 The plaintiffs assert that the CDA is substantially
5 overbroad in violation of the First Amendment because it reaches
6 both obscene and non-obscene speech. Am. Compl. ¶¶ 43-46.
7 Obscene speech is not protected under the First Amendment. Sable
8 Communications of Cal., Inc. v. FCC, 492 U.S. 115, 124 (1999).
9 In Miller, 413 U.S. at 24, the Supreme Court established the
10 three-part test for obscenity set forth above. Speech that is
11 not obscene under the Miller test is entitled to First Amendment
12 protection even if it is sexually explicit or "indecent."³ Id.
13 at 26-28; see also Reno v. ACLU, 521 U.S. at 874-75. Congress
14 may regulate obscene speech so long as such regulation is
15 rational. See Miller, 413 U.S. at 19-20.

16 A statute is overbroad if it prohibits speech that is
17 protected by the First Amendment. Broadrick v. Oklahoma, 413
18 U.S. 601, 612 (1973). Although minor overinclusiveness is not
19 enough to render a statute unconstitutional, Fort Wayne Books,
20 Inc. v. Indiana, 489 U.S. 46, 60 (1989), if the statute prohibits

³ This assumes, of course, that the speech does not fall outside the First Amendment for unrelated reasons. See, e.g., Virginia v. Black, 538 U.S. 343, 358-59 (2003) (discussing the "few limited areas, [such as fighting words, that] are of such slight social value as a step to truth that any benefit that may be derived from them is clearly outweighed by the social interest in order and morality," and where the speech is therefore not constitutionally protected (internal quotation marks omitted)).

1 a substantial amount of speech relative to its legal breadth,
2 then it is facially invalid, Virginia v. Hicks, 539 U.S. 113,
3 123-24 (2003); accord McConnell v. Fed. Election Comm'n, 540 U.S.
4 93, 207 (2003). "In such cases, it has been the judgment of [the
5 Supreme Court] that the possible harm to society in permitting
6 some unprotected speech to go unpunished is outweighed by the
7 possibility that protected speech of others may be muted and
8 perceived grievances left to fester because of the possible
9 inhibitory effects of overly broad statutes." Broadrick, 413
10 U.S. at 612. The substantiality of such overbreadth is
11 determined by comparing the amount of protected speech that is
12 prohibited by the statute to its "plainly legitimate sweep." Id.
13 at 615; accord Fort Wayne Books, 489 U.S. at 60; see also Nitke
14 I, 253 F. Supp. 2d at 605.

15 The plaintiffs assert that by applying the local
16 standards of the Miller test to the Internet, the CDA sweeps
17 within its prohibitions a substantial amount of protected speech.
18 Under the Miller test, speech that is legally obscene and
19 therefore without constitutional protection in one community may
20 enjoy full protection in another. Miller, 413 U.S. at 32-33; see
21 also Nitke I, 253 F. Supp. 2d at 603. The plaintiffs assert that
22 they cannot control the locations to which their Internet
23 publications are transmitted, and therefore any material that
24 they publish to the Internet may be prohibited under the CDA
25 because it may be legally obscene in one or more communities even

1 if not legally obscene in others. Thus, they argue that the CDA
2 is overbroad inasmuch as it prohibits, based on the standards
3 prevailing in one or more communities, a substantial amount of
4 speech that is protected, based on standards prevailing in at one
5 or more other communities.

6 In our earlier Opinion and Order, we denied the
7 government's motion to dismiss the complaint with respect to the
8 plaintiffs' overbreadth challenge. Nitke I, 253 F. Supp. 2d at
9 606.⁴ In so doing, we concluded that the Supreme Court's opinion
10 in Ashcroft v. ACLU, 535 U.S. 564 (2002), did not preclude the
11 plaintiffs' challenge to the CDA's obscenity provisions on
12 overbreadth grounds. Nitke I, 253 F. Supp. 2d at 605-06. We
13 explained that while "three Justices [in Ashcroft v. ACLU] formed
14 a plurality that would have held that the community standards
15 test could never render an Internet statute overbroad," "no one
16 opinion carried a majority of the Justices" and we would
17 therefore hew to the "'position taken by those Members who
18 concurred in the judgments on the narrowest grounds.'" Id. at
19 605 (quoting Marks v. United States, 430 U.S. 188, 193 (1977)).
20 We concluded that Ashcroft v. ACLU "does not preclude overbreadth

⁴ In Nitke I, we also granted the government's motion to dismiss the complaint with respect to the plaintiffs' claim that the CDA was unconstitutionally vague as a result of its incorporation of the Miller standard, concluding that that claim was foreclosed by the Supreme Court's decision that the Miller standard was not unconstitutionally vague. Nitke I, 253 F. Supp. 2d at 608 (citing Miller, 413 U.S. at 27-28).

1 challenges to other federal Internet obscenity statutes based on
2 their use of the community standards test." Id.

3 As we explained in Nitke I, whether the CDA is
4 overbroad is an empirical question. Nitke I, 253 F. Supp. 2d at
5 607. In this declaratory and injunctive action, the plaintiffs
6 bear the burden of establishing that the CDA is overbroad and the
7 substantiality of such overbreadth. In Nitke I, we detailed what
8 the plaintiffs would be required to establish to prevail on this
9 claim. Id. at 606-08. First, we said that the plaintiffs would
10 "need to present evidence as to the total amount of speech that
11 is implicated by the CDA." Id. at 606. Second, we said that the
12 plaintiffs must "present evidence as to the amount of protected
13 speech -- lacking in serious value [and therefore not
14 categorically protected], but potentially not patently offensive
15 or appealing to the prurient interest in all communities [and
16 therefore possibly lawful in some communities while unlawful in
17 others]." Id. In presenting evidence on this second point, we
18 stated that the plaintiffs were required to 1) "demonstrate how
19 much material is potentially not protected by the serious
20 societal value prong," id.; 2) "examine community standards in
21 various localities and the extent to which they differ with
22 respect to the material at issue," id. at 607, in order to
23 "establish that the variation in community standards is
24 substantial enough that the potential for inconsistent
25 determinations of obscenity is greater than that faced by
26 purveyors of traditional pornography, who can control the

1 dissemination of their materials," id.; 3) "present evidence that
2 this variation in community standards will actually cause
3 speakers to suppress their speech, because of the technological
4 impossibility of reliably limiting the geographic distribution of
5 their materials," id.; and 4) "present evidence tending to show
6 that the CDA's two affirmative defenses do not sufficiently limit
7 the amount of protected speech covered by the statute, or
8 plaintiffs' exposure to multiple prosecutions under different
9 standards," id. As to the latter, the plaintiffs assert that it
10 is technologically impossible for publishers to take
11 "effective . . . actions . . . to restrict or prevent access," 47
12 U.S.C. § 223(e)(5)(A), to their Webpages and that the cost and
13 privacy concerns associated with credit card verification may be
14 prohibitive. Am. Compl. ¶¶ 37-38; Nitke Decl. ¶¶ 20-21.

15 **FINDINGS OF FACT AND CONCLUSIONS OF LAW**

16 During the two-day bench trial of this case, pursuant
17 to the Joint Pre-Trial Order, the witnesses called by the parties
18 gave their direct testimony by declaration. These declarations
19 were marked as exhibits at trial and the court heard cross-
20 examination of the witnesses. Our findings of fact and
21 conclusions of law based on that trial are as follows.

22 **I. Findings of Fact**

23 1. Images posted on the Internet may generally be
24 viewed by Internet users in any community in the United States,
25 although owners of Websites may employ software in an attempt to
26 restrict access to their sites. Compare Laurie Decl. passim

1 (stating that such technology is ineffective), Finkelstein Decl.
2 ¶¶ 8, 13-18 (same), Tr. at 60, 63 (Hechtman testimony)
3 (discussing use of credit cards to verify age and stating that it
4 is ineffective), with Miltonberger Decl. ¶ 2 (stating that
5 current technology is effective), McCulloch Decl. ¶ 2 (same).

6 2. Works that are considered offensive in a community
7 may engender an obscenity prosecution in that community,
8 irrespective of whether it will ultimately be judicially
9 determined that those works have serious artistic or social
10 value. Danto Decl. ¶¶ 10-12; Nitke Decl. ¶ 12; Tr. at 73-74
11 (Steinberg testimony).

12 3. The determination of whether certain works have
13 serious artistic or social value turns on the subjective judgment
14 of the trier of fact, and the difficulty of assessing whether a
15 work will be deemed to have serious artistic or social value
16 increases when the work deals with sexually explicit subject
17 matter. Danto Decl. ¶¶ 10-11, 15; Tr. at 93-94 (Danto
18 testimony).

19 4. Nitke refrained from publishing on her Website
20 certain sexually explicit images, including depictions of sexual
21 practices that were not "mainstream" or which Nitke thought would
22 be otherwise controversial because of their sexual content, Nitke
23 Decl. ¶ 16; Pls.' Ex. 4, because she was afraid that she might be
24 prosecuted in one or more communities for doing so, Nitke Decl.
25 ¶ 16.

1 5. Because of the sexual content of Nitke's images,
2 she faces a material risk that her works will be considered
3 "patently offensive" and "appeal[ing] to the prurient interest"
4 in one or more communities and that she will be prosecuted for
5 obscenity. Tr. at 288-90 (Douglas testimony) (stating that
6 images depicting non-mainstream sexual acts are more likely to be
7 prosecuted); Douglas Decl. ¶ 5(b).

8 6. Although Nitke's work is regarded by many as having
9 serious artistic value, Nitke Decl. ¶¶ 17-18 (stating that works
10 were created in line with artistic aims); Danto Decl. ¶ 12, and
11 the government concedes here that Nitke's photographs have such
12 value, Defs.' PTPF ¶ 51; Tr. at 293, there is a reasonable
13 likelihood that other federal prosecutors will not agree that her
14 work has such value and will prosecute her under the CDA.

15 7. There is also a reasonable likelihood that some
16 triers of fact, applying a national standard for artistic value,
17 would not agree that Nitke's work has serious artistic value.

18 8. The Eulenspiegel Society (TES) is a member
19 organization of plaintiff NCSF. Hechtman Decl. ¶ 1.

20 9. TES chose not to post sexually explicit materials,
21 including the contents of its magazine Prometheus, on its Website
22 in order to avoid a possible prosecution for obscenity in one or
23 more communities. Hechtman Decl. ¶¶ 5-6; Pls.' Ex. 12.

24 10. Because of the sexual content of these materials,
25 TES faces a substantial likelihood that the materials would be
26 considered "patently offensive" and "appeal[ing] to the prurient

1 interest" in some communities. See Tr. at 288-90 (Douglas
2 testimony); Douglas Decl. ¶ 5(b).

3 11. Although the materials that TES refrained from
4 posting on its Website are regarded as having serious artistic
5 and social value by some, see Hechtman Decl. ¶ 8, there is a
6 reasonable likelihood that some triers of fact would find that
7 these materials lacked serious artistic or social value.

8 12. NCSF provides a forum for members of the
9 organization to share concerns about the consequences of placing
10 certain content on their Websites and aims to fight what it
11 considers to be discrimination against and provide support for
12 individuals and groups who engage in non-mainstream sexual
13 practices.

14 13. The plaintiffs have offered insufficient evidence
15 to enable us to make a finding as to "the total amount of speech
16 that is implicated by the CDA," Nitke I, 253 F. Supp. 2d at 606.
17 Indeed, the plaintiffs concede that they cannot "compute the
18 number of potentially affected Websites and other speakers with
19 anything like accuracy." Pls.' Post-Trial Proposed Findings Fact
20 & Conclusions Law (Pls.' PTPF) ¶ 48.

21 14. The plaintiffs have offered evidence that there
22 are at least 1.4 million Websites that mention "BDSM" (bondage,
23 discipline, and sadomasochism). Moser Decl. ¶ 12. The
24 plaintiffs have offered insufficient evidence to enable us to
25 make a finding, however, as to how many of those sites might be
26 considered obscene, let alone how many would be considered

1 obscene in at least one community while considered not obscene in
2 others.

3 15. The plaintiffs have submitted images and written
4 works that represent material, posted to a small number of
5 Websites, that they contend may be considered obscene in some
6 communities but not in others. These examples provide us with an
7 insufficient basis upon which to make a finding as to the total
8 amount of speech that is protected in some communities but that
9 is prohibited by the CDA because it is obscene in other
10 communities.

11 16. While the plaintiffs have offered evidence that,
12 for a small sample of communities, obscenity standards differ
13 from community to community, see Douglas Decl. ¶¶ 2(A), 5(A)-(B);
14 Nitke Decl. ¶¶ 12, 14; Danto Decl. ¶ 9; Wright Decl. ¶¶ 6-7, they
15 have not offered sufficient evidence to enable us to determine,
16 for the United States as a whole, the extent to which standards
17 vary from community to community or the degree to which these
18 standards vary with respect to the types of works in question.
19 Indeed, the plaintiffs' expert witness testified that he was
20 unable to determine the standards for obscenity in any given
21 region. Douglas Decl. ¶ 5(D); see also Tr. at 264 (Douglas
22 testimony) (affirming that he "saw no pattern in terms of what
23 was prosecuted nationwide"); id. at 267 (Douglas testimony)
24 (agreeing that "community standards within American communities
25 are not reasonably determinable" and that Douglas has "never

1 conducted a poll or survey to determine community standards in
2 various communities"); Pls.' PTPF ¶ 50.

3 17. There is insufficient evidence offered by the
4 plaintiffs to enable us to make a finding as to how much of the
5 material that might be found to be patently offensive and
6 appealing to the prurient interest in at least one community, and
7 that would not be found to be so offensive or appealing in
8 others, would also be found not to have serious artistic or
9 social value.

10 18. There is insufficient evidence in the record to
11 enable us to make a finding as to whether "the variation in
12 community standards is substantial enough that the potential for
13 inconsistent determinations of obscenity is greater than that
14 faced by purveyors of traditional pornography, who can control
15 the dissemination of their materials." Nitke I, 253 F. Supp. 2d
16 at 607.

17 II. Conclusions of Law

18 1. Nitke's fear that the CDA will be enforced against
19 her is "actual and well-founded." Vt. Right to Life, 221 F.3d at
20 382. She has submitted objective evidence to substantiate the
21 claim that she has been deterred from exercising her free-speech
22 rights, and this fear is based on a reasonable interpretation of
23 the CDA. See Am. Booksellers Ass'n, 484 U.S. at 392; Vt. Right
24 to Life, 221 F.3d at 383.

1 2. The injury in fact that Nitke suffered is fairly
2 traceable to enforcement of the CDA and would likely be redressed
3 by the relief sought. See Allen, 468 U.S. at 750.

4 3. Nitke therefore has standing to bring this pre-
5 enforcement challenge to the CDA. See id. at 750-51.

6 4. NCSF has submitted objective evidence that one of
7 its member organizations, TES, has been deterred from exercising
8 its free-speech rights and that this deterrence is based on a
9 well-founded fear that the CDA would be enforced against it. See
10 Bordell, 922 F.2d at 1061; Vt. Right to Life, 221 F.3d at 383.

11 5. The injury in fact that TES suffered is fairly
12 traceable to enforcement of the CDA and would likely be redressed
13 by the relief sought. See Allen, 468 U.S. at 750.

14 6. TES thus would have standing to challenge the
15 enforcement of the CDA in its own right. See id. at 750-51.

16 7. The interests that NCSF seeks to protect -- the
17 ability of those practicing non-mainstream sexual activities to
18 exercise their free-speech rights -- are relevant to its purposes
19 of fighting perceived discrimination against non-mainstream
20 sexual practices and providing a forum for discussion related to
21 that topic.

22 8. Neither the overbreadth claim asserted nor the
23 injunctive relief requested requires the participation of TES as
24 a plaintiff, because the claim is addressed to the breadth of the
25 CDA with respect to all speech it reaches and the relief sought
26 applies equally to all affected persons and organizations.

1 9. NCSF has therefore established that it has standing
2 to challenge the constitutionality of the CDA on behalf of its
3 members. See Bano, 361 F.3d at 715.

4 10. Because the plaintiffs presented insufficient
5 evidence to support findings regarding "the total amount of
6 speech that is implicated by the CDA," "the amount of protected
7 speech -- lacking in serious value, but potentially not patently
8 offensive or appealing to the prurient interest in all
9 communities -- that is inhibited by the [CDA]," or whether "the
10 variation in community standards is substantial enough that the
11 potential for inconsistent determinations of obscenity is greater
12 than that faced by purveyors of traditional pornography, who can
13 control the dissemination of their materials," Nitke I, 253 F.
14 Supp. 2d at 606-07, they have not established their claim that
15 the overbreadth of the CDA, if any, is substantial and that the
16 CDA therefore violates the First Amendment, id.

17 11. Because we decide the case on the basis of the
18 failure of the plaintiffs to establish substantial overbreadth,
19 we need not and do not reach the issues of whether some of the
20 works that plaintiffs present as examples of chilled speech would
21 be protected by the social value prong of the Miller test,
22 whether current technology would enable plaintiffs to control the
23 locations to which their Internet publications are transmitted,
24 or whether the CDA's two affirmative defenses provide an adequate
25 shield from liability.

1 **CONCLUSION**

2 For the foregoing reasons, we conclude that the
3 plaintiffs have not met their burden of proof with respect to the
4 only claim remaining in this action, their overbreadth challenge
5 to the CDA. The Clerk of Court shall enter judgment for the
6 defendants.

7 SO ORDERED.

8 Dated: New York, NY

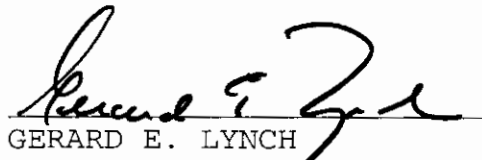
9 July 25, 2005

10 

11 ROBERT D. SACK
12 United States Circuit Judge

13 

14 RICHARD M. BERMAN
15 United States District Judge

16 

17 GERARD E. LYNCH
18 United States District Judge